Congressional Record



proceedings and debates of the 105^{tb} congress, first session

United States Government Printing Office SUPERINTENDENT OF DOCUMENTS Washington, DC 20402

OFFICIAL BUSINESS Penalty for private use, \$300 **PERIODICALS**

Postage and Fees Paid U.S. Government Printing Office (USPS 087–390)

02397
N CR HOUSE000UCJCP 014 F 535
U S HOUSE OF REPRESENTATIVES
FOR OFFICIAL BUSINESS ONLY
HOUSE POST OFFICE
VASHINGTON DC 20515

E2423

Dreier added some members of the institution itself to the list of groups responsible

for creating hostility toward Congress. "Many of the problems that are out there, I think have been caused by members in Congress . . , who have made a career of attacking the United States Congress," he said.

CNN correspondent Candy Crowley said public apathy represents a more serious threat to the institution's ability to engage in discourse and pass laws.

'I don't think the anger is a problem," she said. "The idea that it's not relevant is a problem."

The speakers had little time to come up with specific solutions for what ails Congress or for how to restore the Public's confidence. That daunting task will be left to future forums, said Ted Kaufman, a Duke law professor and former Senate staffer who is the center's co-chairman.

Pollster Peter Hart actually had some good news for the two members of Congress taking part in the discussion. His latest poll showed a 48 percent approval rating for the ich Congress is doing, one of the highest in recent memory. A booming economy and the lack of a national crisis are two of the big

However, as if to illustrate that opinion surveys can show just about anything, Hart said the public's confidence in Congress as an institution is still rock-bottom: Only 21 percent say they have a "great deal" of confidence.

"That's the difference between performance, which will fluctuate up and down, and the other element, which is, 'How do I feel about the institution as a whole?" he said. "Only the national news media fall below the Congress in confidence.'

HONORING HELEN WRIGHT OF ZANESVILLE, OH

HON. ROBERT W. NEY

OF OHIO

IN THE HOUSE OF REPRESENTATIVES Thursday, November 13, 1997

Mr. NEY. Mr. Speaker, I commend the following article to my colleagues.

Helen Wright of Zanesville, OH will be retiring on December 19, after 10 years of employment from the Zanesville-Muskingum County Port Authority. Ms. Wright served as the secretary of the Port Authority where she displayed much commitment and devotion to the region.

An achievement of this magnitude requires a great deal of hard work and dedication. Ms. Wright has diligently served mid-eastern Ohio for 10 years and deserves to be commended. It is precisely people like her that makes our community a better place to live and grow.

Mr. Speaker, I ask that my colleagues join me in congratulating Helen Wright for her service to the Zanesville-Muskingum Port Authority. I wish her continued health, success, and prosperity in her retirement. Congratulations Ms. Wright.

> DISTRICT OF COLUMBIA CONTRACTING PRACTICES

> > SPEECH OF

HON. THOMAS M. DAVIS

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, November 12, 1997

Mr. DAVIS of Virginia. Mr. Speaker, the revitalization of our Nation's capital will require the and responsibilities provide the groundwork for ford, attorney general of his state, came to

talization. This goal will be successful only if all participants are assured that this is a sincere effort, with a level playing field, and not simply an extension of the two decades of poor policy decisionmaking that helped spiral Washington, DC, into its recent situation.

The Congress has no desire to run the daily affairs of the city. However, the Congress does have a unique constitutional responsibility to the District of Columbia. Without micromanaging the affairs of the city, the Congress does need to ensure that as a matter of Federal policy, it will: support public-private efforts designed to assist in the Capital's revitalization; support creative, imaginative, and unique approaches; support the streamlining of the Federal and District review and regulatory processes, where appropriate, to encourage revitalization; and exercise appropriate oversight to ensure that the District honors all of its contractual and financial commitments.

It is well understood by the Congress that the District of Columbia continues to suffer from past financial problems. For example, the District of Columbia has experienced issues with a number of its current vendors as a result of its prior reputation of poor payment performance. A recent newspaper article documented that one of the reasons for schools not having textbooks was "* * twelve textbook companies refused to ship books because the District still owes for previous or-

Prior negligence in these matters created a ripple effect that has a broad and negative reach. Vendors have been discouraged from responding to D.C. RFP's because of concerns over the selection process. Congress can assist in eliminating this perception without direct intervention. Congress can also assure all current and prospective private sector partners and their respective lenders that it will monitor and respond appropriately to any failing by the government of the District of Columbia to meet acceptable government contracting practices.

PRAIRIE ROSE CHAPTER OF THE DAUGHTERS OF THE AMERICAN REVOLUTION

HON, VINCE SNOWBARGER

OF KANSAS

IN THE HOUSE OF REPRESENTATIVES Thursday, November 13, 1997

Mr. SNOWBARGER, Mr. Speaker, I would like to make a belated recognition of the efforts of the Prairie Rose Chapter of the Kansas Society of the Daughters of the American Revolution in their continuing effort to remind all Americans of the importance of the U.S. Constitution. This year, in honor of Constitution Day, the DAR published a series of Constitution Sidelights, which I am honored to submit to the RECORD.

These sidelights demonstrate that the Founders were real human beings with individual idiosyncrasies. This forces us to remember that they rose above their individual quirks to develop a political system that led to the freest, most prosperous, and most tolerant society that the world has ever known.

The Constitution's balance of powers, rights,

participation and commitment of both the pub- this society. But it is only when citizens know lic and private sectors. Public-private partner- their freedoms, rights, and duties that the ships will be the anchor of any economic revi- promise of our Constitution can be realized in our daily lives.

It is groups like the Prairie Rose Chapter of the Kansas Society of the Daughters of the American Revolution that have put in the time and energy to remind our citizens of this. They deserve all of our support and praise for the fine work they do.

NATIONAL SOCIETY DAUGHTERS OF THE AMERICAN REVOLUTION

CONSTITUTION SIDELIGHTS 1997-1988

1. Author-historian James McGregor Burns characterized the delegates to the Constitutional Convention as "the well bred, the well fed, the well read, and the well wed."

2. The final form of the Constitution was put to a vote on September 17, 1787, Thirtynine of the delegates present voted in favor; three were opposed. Thirteen delegates were absent and of these, seven were believed to favor the Constitution.

3. As acknowledged leader in Pennsylvania and one of the world's most recognized savants, it was Benjamin Franklin's part to entertain the delegates. He wrote to his sister that his new dining room would seat twenty-four. He had a generous hand with the port.

4. During the entire summer of 1787 Washington was a guest in the home of Robert Morris. The Morris family had bought as their summer residence a large mansion on a wooded hill above the Schuykill river. They had an ice house, hot house, stable for twelve horses, and lived in splendid luxury.

5. A rule of secrecy existed during the Convention, for which there was some criticism. It seemed impossible to keep old Dr. Franklin quiet. It has been said that a discreet delegate would attend Franklin's convivial dinners, heading off the conversation when one of the Doctor's anecdotes threatened to reveal secrets of the Convention.

8. The Statehouse was comparatively cool when entering from the baking streets of an unusually hot summer. The east chamber was large, forty by forty with a twenty foot ceiling and no supporting pillars to break the floorspace. Tall, wide windows were on two sides, covered by slatted blinds to keep out the summer sun. Gravel had been strewn on the streets outside to deaden the sound of wheels and horses passing.

7. During an especially difficult week when agreement seemed impossible. Benjamin Franklin suggested that a chaplain be invited to open each morning meeting with prayer. North Carolina's Hugh Williamson bluntly replied that the Convention had no money to pay a chaplain. The state budgets in 1787 were exceedingly slim, and the finances of the delegates were constantly changing.

8. On Monday, May 28th, the last of the eight delegates from Pennsylvania arrived. Jared Ingersoll was to remain silent for the entire four months of the Convention. This was an extraordinary feat for the man often described as "the ablest jury lawyer in Philadelphia."

9. Washington was not a facile speaker. "He speaks with great diffidence," wrote a foreign observer, "and sometimes hesitates for a word....His language is manly and expressive." He was rarely seen to smile and his manners were uncommonly reserved. It was felt, however, that power would not turn his head, and he was never overbearing.

10. The fourth of Delaware's five delegates arrived on May 28th. Gunning Bedford, Jr., was tall, sociable, corpulent, and known as an impetuous speaker who did not hesitate to make trouble if trouble was in order. Bed-

CONGRESSIONAL RECORD - Extensions of Remarks Philadelphia as a champion of the small

December 15, 1997

11. Convention rules were simple and took into account courtesy as well as convenience. It was a age of formal manners. George Wythe of Virginia, chairman of the rules committee, had a keen eye, a deeply lined forehead, and at age 60 resembled a sinewy old eagle. "Every member," read Wythe, "rising to speak, shall address the President. and whilest he shall be speaking, none shall pass between them or hold discourse with another, or read a book, pamphlet or paper, printed or manuscript."

12. Seven states were to make a quorum. and all questions to be decided "by a greater number of these which shall be fully represented." There was an excellent rule providing for reconsideration of matters that had already been passed on by a majority. Young Richard Dobbs Spaight of North Carolina suggested it: "The House may not be precluded, by a vote upon any question, from revising the subject manner of it when they see cause.

DISTRICT OF COLUMBIA APPROPRIATIONS ACT-H.R. 2607

SPEECH OF

HON. MAJOR R. OWENS OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Wednesday, November 12, 1997

Mr. OWENS, Mr. Speaker, once again the U.S. Congress has exhibited a double standard toward the people of Haiti. The District of Columbia appropriations conference report provides a badly needed resolution to the District's financial problems. This conference report also contains certain immigration policy provisions that are intended to counteract a provision in the extreme, mean-spirited immigration reform legislation passed by the Republican-led 104th Congress. I commend the efforts made by House and Senate conferees to stop the potential deportation of hundreds of thousands of Central American and Eastern European immigrants; however, they specifically left thousands of Haitian immigrants out in the cold. This is tragically unfair and must not be overlooked. The only discernible difference between Haitians and these other refugees is that Haitians are black. I cannot believe that in 1997 the U.S. Congress has chosen to make critical policy decisions in this irrational manner.

The United States Government helped create conditions in Nicaragua, Guatemala, and FI Salvador that resulted in great numbers of people from these countries fleeing their homelands and searching for relief on our shores. In spite of this, Republicans in Congress have attacked immigrants on all fronts, including those from these Central American nations. In addition to cutting back on the types of social services and benefits immigrants could apply for, the ill-conceived Illegal Immigration Reform and Immigrant Responsibility Act of 1996 created new rules for Central American refugees which would effect he shortsightedness of our foreign policy. I tively disqualify the vast majority of these im- plan to dedicate the second session of the migrants from attaining citizenship and set them up for deportation. Before the Illegal Im- in the Congressional Black Caucus and other migration Reform and Immigrant Responsibility Members of Congress to ensure that equal Act of 1996 was passed, these immigrants treatment of Haitian immigrants is achieved. I pation. The pattern is one of conscious use were permitted to apply for suspension of de- challenge the House leadership and the ad- and creation of violent incidents, religious and

dence if they met several rigorous require- ority in 1998. It is time that we settle this ments. They had to follow a painstaking, labyrinthine process to become American citizens. American citizenship is so prized by our Central American neighbors that they were happy to play by these complicated rules. The Illegal Immigration Reform and Immigrant Responsibility Act of 1996 changed the rules for these immigrants midstream and would have forced many of them to return to their homelands even though many have established themselves as productive members of our society. The District of Columbia appropriations legislation treats all these groups with compassion

The conference report even provides relief for refugees from certain Eastern bloc countries in which we did not become involved to create a refugee situation. Inexplicably, Haitians were not afforded the same treatment, even though their plight was just as terrible and their desire to become American citizens is just as great.

The United States must acknowledge that its support for previous Haitian regimes has forced thousands of Haitian refugees to seek relief here in America. Since the military coup in Haiti, the United States has allowed thousands of these refugees to apply for citizenship. Haitians are still endangering themselves, risking death in order to reach our shores. Clearly, the situation in Haiti is not that much better than it is in Central America and the former Eastern bloc countries. The Haitian Government continues to be in disarray. The country's infrastructure continues to decay at a rapid rate while more than \$1 billion in foreign assistance remains unspent. More than half the population eligible for work is estimated to be jobless at the same time that the cost of living is rising at an alarming rate. The situation in Haiti clearly calls for more compassionate action by the United States. Unfortunately, a proposal by Congresswoman Carrie P. Meek and other members of the Congres-Haitian immigrants was not included in the District of Columbia appropriations conference report. This CBC-backed proposal would sim- be safe? ply grant Haitians the same treatment given to Nicaraguans under the District of Columbia appropriations conference report. Like Central Americans and Eastern Europeans, Haitian immigrants have a powerful desire to become American citizens. They have established families and provided American businesses with skilled, dedicated workers. In my district in particular, Haitians are a vital part of the local economy and culture. Why are they not afforded the same treatment by American policy makers? It is unthinkable that Haitians were treated differently solely because they are black; however, the circumstances leave me no choice but to conclude that this Congress considers the suffering of black people to be of less importance. We have settled in this country refugees

from many war-torn nations. The people of Haiti have suffered long enough from the excesses of their former despotic leaders and 105th Congress to working with my colleagues portation and then apply for permanent resiministration to make justice for Haitians a pri-otherwise, by security forces. If such incidents

moral debt that we owe the people of Haiti.

EAST TIMOR—NEED FOR A POLITICAL SOLUTION

HON. TONY P. HALL

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

Thursday, November 13, 1997

Mr. HALL of Ohio. Mr. Speaker, in recent weeks, there have been disturbing developments in East Timor, which was invaded and illegally occupied by Indonesia in 1975 and is an area that has long been of concern to me and many of my colleagues. On November 14, the Roman Catholic Bishop, Carlos Ximenes Belo, stated that Indonesian security forces had acted with "incalculable brutality" against students at the University of East Timor. The security forces are said to have burst into the university, opening fire on a group of students and injuring about five seriously. Six others are still in custody as a result of this incident. Amnesty International has asked that those in custody have proper access to legitimate legal advice, and has also called for an investigation into this incident, involving the excessive use of force by Indonesian military and policy.

This is only the latest in a series of violent incidents since Bishop Belo returned last December from Oslo after receiving the Nobel Peace Prize. Only in the past 2 months, there have been brutal actions by security forces or those connected to them, near the towns of Viqueque and Ossu. Paul Moore, Jr., the retired Episcopal Bishop of New York, who recently visited East Timor for the second time since 1989, reports that one paramilitary group under Indonesian control throws rocks nearly every night at the home of Bishop Belo's mother and sister in the town of Baucau. I share Bishop Moore's view that such actions sional Black Caucus [CBC] to provide relief for are intolerable. And if they can be directed at the family of someone as prominent as a Nobel Peace Laureate, how many can really

> Bishop Moore attended some of the religious festivities that took place around East Timor's highest peak, Mount Ramelau, on October 6-7. As Bishop Moore puts it, "What I saw was an entirely peaceful gathering of tens of thousands of people motivated by their faith. But many in the clergy in East Timor affirm that provocateurs under the control of the Indonesian military have dedicated themselves to marring such events at every opportunity."

> This is apparently what happened on Mount Ramelau on October 7, when the stabbing of a young man led to the cancellation of a longawaited religious procession. As Bishop Moore stated, "This incident is seen by senior clergy, rightly or wrongly, as a deliberate attempt by those under the control of Indonesian authorities to thwart the aspirations of the East Timorese people-in this instance, ruining a day of piety and peace."

> However, it is clear to Bishop Moore, and especially to Bishop Belo, that the problem in East Timor is not a religious problem but is political in nature, just as the recent incident at the University of East Timor was rooted in the heavy-handed, illegal Indonesian military occu-

E2424

CONGRESSIONAL RECORD — Extensions of Remarks December 15, 1997

end, are subject to official control, they can be stopped by government action. I wish to emphasize that this is not a matter of Moslem versus Christian but rather it is one of the aspiration of a people for self-determination.

All of this points to the need for a just political settlement to this long-festering problem. Bishop Moore calls for serious efforts by the United States to help solve the East Timor tragedy. The Indonesian Government is accepting billions of dollars from the United States to help support their economy. It is not too much for us to ask that there be a just and peaceful solution in East Timor without further delay. I am sure that many of my colleagues would heartily agree.

For the benefit of my colleagues, I have inserted in the RECORD a copy of Bishop Moore's account of his visit and a brief report by Mr. Arnold Kohen from the London-based Catholic weekly, The Tablet, which provides a of the religious festivities that took place on moving description of what happened on Mount Ramelau on October 7.

REPORT OF BISHOP PAUL MOORE, JR., ON VISIT TO EAST TIMOR, OCTOBER 4-10, 1997

I returned to East Timor almost exactly eight years after my first visit there in 1989. In some fundamental respects there has been little change in the intervening period. The fullscale military occupation continues as before. The level of fear remains profound. What has become stronger, if anything, since 1989, is the desire of the people of East Timor to maintain their own identity and determine their own destiny. In light of everything that has happened since my first visit in 1989-the Santa Cruz massacre, the unrelenting repression and torture, the influx of migrants who take the best opportunitiesthe determination of the East Timorese people is remarkable.

I was privileged to visit East Timor with my friend, Anglican Archbishop Ian George of Adelaide. Australia, who is also a trained lawyer. We were struck by certain telling details. In meeting with a Catholic priest with people. The fact that Bishop Belo received whom I was acquainted, we were unable to talk at our hotel but had to go to a nearby beach because of our friend's fear of the autime and again. If a visiting bishop and archthorities. This kind of anxiety was repeated bishop have such difficulties in meeting with people in sensitive positions, what does that say about the atmosphere in the territory?

mented by paramilitary groups of East and occupation of East Timor. Timorese under Indonesian control. It is my clear understanding that one such group, known as the Gada Paksi, throw rocks nearly every night at the home of Bishop Belo's mother and sister in the town of Baucau. Such actions are intolerable. And if they can be directed at the family of someone as East Timor it was. Between 20,000 and 30,000 prominent as a Nobel Peace Laureate, how many can really be safe?

Viqueque had been burned and several people independence. People had travelled in the had disappeared, all of this at the hands of back of trucks, some for days, in a remark-Gada Paksi-type groups with the connivance able outpouring of faith and hope. Many had of the Indonesian military. Incidents like walked long distances. this have continued and grown, especially since Bishop Belo returned from receiving history, a two-day gathering uniting the terclines on a two-hour march that was shadthe Nobel Peace Prize in Oslo last December. ritory's traditional animist religions, which owed by the possibility of further acts of vio-It is not accurate to say, as some in the Advenue as accordance objects known as lulik, with lence. The pathway was rocky and at times ministration have done, that there are fewer the traditions of the Catholic faith. In the perilous, the mood extremely tense (if an inincidents of violence in East Timor. While light of the huge number of conversions that dividual could come out of nowhere to comsuch incidents may be cyclical, senior have taken place since the Indonesian inva- mit a stabbing, what else might follow?) but church and other reliable sources, and not sion of the territory—the proportion of Belo reacted with aplomb.

such incidents are most often provoked by cent of the population to more than 95 per people working closely with the Indonesian cent in a little more than two decades—the military, in an effort to justify the continu- event had special significance; many of those ing occupation of East Timor. I do not mean who have converted continue to worship to suggest that there is bad will on the part of American officials who seem to believe church services that have themselves bethat violence is lessening. Rather, I believe come a quiet statement of nationalist feelthat because of the language barrier, the narrow range of informants and the state of fear in the territory, the information our State Department receives from East Timor range late on the afternoon of 6 October. It is less than adequate. Thus, I was pleased to learn that USAID will be providing support to the Diocesan Justice and Peace Commission and the Dili branch of the Jakartabased Legal Aid Institute. One hopes this will lead to an improvement in the quality of information that our government receives from East Timor, at the same time that it. gives the United States an added responsibility to protect these institutions from intimidation and harrassment.

I was fortunate to be able to attend some Mount Ramelau on October 6-7. What I saw was an entirely peaceful gathering of tens of thousands of people motivated by their faith. But many in the clergy in East Timor affirm that provocateurs under the control of the Indonesian military have dedicated themselves to marring such events at almost every opportunity. The stabbing to death of a young man that took place at the summit of Mount Ramelau on October 7 led to the cancellation of the religious procession. This incident is seen by senior clergy, rightly or wrongly, as a deliberate attempt by those under the control of Indonesian authorities to thwart the aspirations of the East Timorese people-in this instance, ruining a day of piety and peace. The fact that this version of events is given widespread credence by responsible clerics and many others speaks volumes about the atmosphere in the terri-

Finally, let me emphasize the deep seriousness of the problem in East Timor. It cannot be solved without taking into account the domestic aspirations of the East Timorese the Nobel Peace Prize in 1996 gives the East Timor issue a worldwide currency that it previously lacked. This provides opportunities for people, governments and institutions time. We would be seriously remiss and morally negligent if we were to allow such unique opportunities to go by, particularly By all accounts, widespread torture continin view of the initial support of the United ues as I write, as do violent incidents fo-

> [From the Tablet, Oct. 25, 1997] MURDER ON THE MOUNTAIN (By Arnold Kohen)

It seemed too perfect, and for beleaguered people made the long trek to the top of Mount Ramelau, the territory's highest Just after we left, Bishop Belo reported peak, an exquisitely beautiful site as well as that several homes in the southern town of a symbol of the struggle for East Timor's

This was a singular event in East Timor's

are created by the security forces, who in the only Bishop Belo, made it clear to us that Catholics has grown from less than 20 per their lulik and at the same time attend

First there was a Mass attended by tens of thousands in the foothills of the mountain was celebrated by Bishop Basilio de Nascimento, who recently joined Bishop Carlos Felipe Ximenes Belo of Dili when he was appointed to head East Timor's newly-created second diocese. Then for hours the two bishops led a procession in the dark up the long, steep pathways of Mount Ramelau. They were accompanied by a group of elders who had donned ancient symbols of Timorese religion. The culminating event was to be the placing of a statue of the Virgin Marv the next morning at the summit of the mountain, called Tata-Mai-Lau in the local Tetum language, Many thousands, mainly younger people, spent the night outdoors in piercing cold in a clearing dotted by black eucalyptus trees. The excitement was pal-

The next morning Bishop Belo devoted his homily to themes of peace. The fact that so many people had gathered in a place so difficult to reach as Ramelau, bearing such good cheer and patience, had its own positive message. Spirits were high, as participants took refreshments before making the hourlong climb to the peak. Some had already gone to the top to watch the sun rise.

But only moments after Belo completed the Mass, the bad news arrived. A man, whom some church sources have linked to a military-inspired vigilante group called the Gada Paksi, tried to break through a cordon of Catholic boy scouts who were guarding the pathway to the top, where the statue was to be placed. (There were reports from the Indonesian military that the assailant was a member of the Fretilin independence movement, but no evidence has been produced to support this claim.) The intruder was told to go back, whereupon he stabbed one of the scouts to death; the assailant was in turn beaten to death by the crowd.

Senior clergy had little doubt about the source of the profanation of the event at Ramelau. Something similar had happened only hours after Bishop Belo returned from Oslo on Christmas Eve 1996 after receiving the Nobel Peace Prize. They attributed the incidents to crazed East Timorese, possible drug-addicts, in the pay of Indonesian military intelligence. And then there was the rock-throwing by provocateurs when Cardinal Roger Etchegaray visited East Timor in early 1996. Many people, clergy and laity alike, complain bitterly that whenever there is an event reflecting the people's aspirations, the Indonesian military set out to stifle it.

The way Bishop Belo handled the crisis on Ramelau provides graphic illustration of his cohesive role. Immediately he took to the microphone at the altar where he had just finished saying Mass to appeal for calm, and announced that the procession to the top had been cancelled. He had not slept all night, but he coolly led the crowd down steep in-

December 15, 1997 CONGRESSIONAL RECORD — Extensions of Remarks

mayhem that could easily have ensured on Mount Ramelau on 7 October.

E2425

saw as a clear attempt to denigrate the Church, but he would not show it, as people age. In fact, Belo is perfectly capable of tough and blunt talk on human rights and ken, indirect and sometimes enigmatic man-

He was sad as well as furious over what he ner of discourse can baffle some of those who it as his main role to prevent the kind of meet him expecting a more militant personage. In fact, Belo is perfectly capable of